OSCE ODIHR
HATE CRIME REPORTING

Information contained in this report was compiled as part of ODIHR's 2017 Hate Crime Report.
For more information, including on previous years' reporting, please visit: hatecrime.osce.org/montenegro

For more information about ODIHR's Hate Crime Report, visit: hatecrime.osce.org/our-methodology

1 2017

Summary

Montenegro has reported information on hate crimes to ODIHR, most recently for the 2023 and 2024 Hate Crime Reports.

In 2017, Montenegro adopted measures to facilitate the effective prosecution of hate crimes following the judgment of the European Court of Human Rights in the case of *Alkovic v. Montenegro* (No. 66895/10). In 2023, Montenegro amended legislation to include the offence of public acts provoking or inciting racial and religious hatred (Article 370), as well as special circumstances for sentencing hate crimes (Article 42a).

In 2025, the Supreme State Prosecutor adopted the Binding Instruction on the Conduct of State Prosecutors' Offices in Cases of Hate Crimes and Hate Speech. The Instruction improves the system for recording, monitoring and reporting on criminal offences committed out of hatred and hate speech.

In 2013, Montenegrin police officers participated in ODIHR's Training Against Hate Crimes for Law Enforcement (TAHCLE), followed by cascaded training events between 2013 and 2022, and a ODIHR refresher training in 2022. In 2023, ODIHR delivered a train-the-trainer workshop to prosecutors and judges as part of its Prosecutors and Hate Crime Training (PAHCT) programme.

Hate crime data collection in Montenegro
Support for hate crime victims in Montenegro
Hate crime capacity building in Montenegro
Montenegro's hate crime legislation

ODIHR's Key Observation

ODIHR observes that Montenegro has not periodically reported to ODIHR the number of hate crimes recorded by police.

Official Data

Five sentenced cases were reported to ODIHR, but most were decisions on the crime of violation of equality, a discrimination provision, or various speech offences, falling outside the OSCE's concept of hate crimes.

Year	Hate crimes recorded by police	Prosecuted	Sentenced
2017	not available	not available	1

National Developments

CSO Queer Montenegro has been co-operating with the authorities on monitoring the cases of violence targeting the LGBT community. Fifteen such cases have been monitored in 2017 and relevant reports shared with the criminal justice bodies.

Incidents reported by civil society



Please note that the total number of incidents may be lower than the sum of incidents presented in the breakdown chart above, as some incidents involve multiple bias motivations.

The International Organisation for Migration (IOM) reported statistical data. This explains the discrepancy between the graphic above and the incidents included below.

View civil society incidents for Montenegro, 2017