OSCE ODIHR
HATE CRIME REPORTING

Information contained in this report was compiled as part of ODIHR's 2019 Hate Crime Report.
For more information, including on previous years' reporting, please visit: hatecrime.osce.org/montenegro

For more information about ODIHR's Hate Crime Report, visit: hatecrime.osce.org/our-methodology

1 2019

Summary

Montenegro has reported information on hate crimes to ODIHR, most recently for the 2023 and 2024 Hate Crime Reports.

In 2017, Montenegro adopted measures to facilitate the effective prosecution of hate crimes following the judgment of the European Court of Human Rights in the case of *Alkovic v. Montenegro* (No. 66895/10). In 2023, Montenegro amended legislation to include the offence of public acts provoking or inciting racial and religious hatred (Article 370), as well as special circumstances for sentencing hate crimes (Article 42a).

In 2025, the Supreme State Prosecutor adopted the Binding Instruction on the Conduct of State Prosecutors' Offices in Cases of Hate Crimes and Hate Speech. The Instruction improves the system for recording, monitoring and reporting on criminal offences committed out of hatred and hate speech.

In 2013, Montenegrin police officers participated in ODIHR's Training Against Hate Crimes for Law Enforcement (TAHCLE), followed by cascaded training events between 2013 and 2022, and a ODIHR refresher training in 2022. In 2023, ODIHR delivered a train-the-trainer workshop to prosecutors and judges as part of its Prosecutors and Hate Crime Training (PAHCT) programme.

Hate crime data collection in Montenegro
Support for hate crime victims in Montenegro
Hate crime capacity building in Montenegro
Montenegro's hate crime legislation

ODIHR's Key Observation

ODIHR observes that the Police of Montenegro has not recorded the bias motivations of hate crime.

Official Data

The police records include one case which may constitute a hate speech offence and, thus, falls outside of the OSCE's hate crime definition.

Year	Hate crimes recorded by police	Prosecuted	Sentenced
2019	31	0	3

Police data by bias motivation

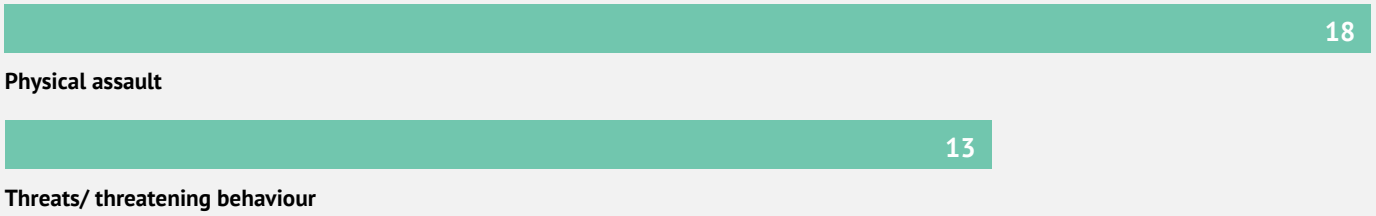
The breakdown below only shows hate crime disaggregated by type of crime. The breakdown by bias motivation was not available.



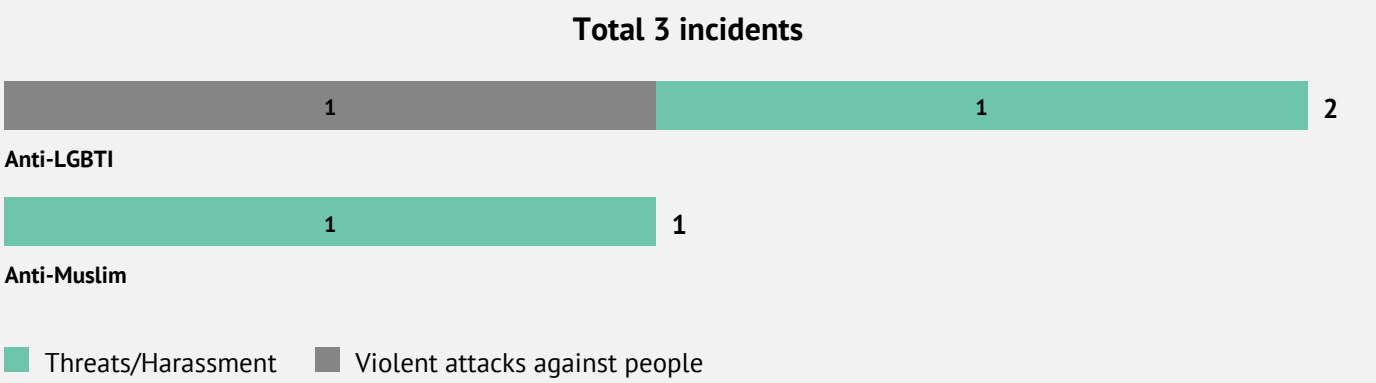
Unspecified

Police data by type of crime

The breakdown below only shows hate crime disaggregated by type of crime. The breakdown by bias motivation was not available.



Incidents reported by civil society



Please note that the total number of incidents may be lower than the sum of incidents presented in the breakdown chart above, as some incidents involve multiple bias motivations.

View civil society incidents for Montenegro, 2019