OSCE ODIHR
HATE CRIME REPORTING

Information contained in this report was compiled as part of ODIHR's 2023 Hate Crime Report.
For more information, including on previous years' reporting, please visit: hatecrime.osce.org/spain

For more information about ODIHR's Hate Crime Report, visit: hatecrime.osce.org/our-methodology

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Summary

Spain regularly reports hate crime data to ODIHR. Spain publishes annual reports on hate crimes.

The Ministry of Interior has a dedicated protocol that regulates how law enforcement handles hate crime cases and sets out the specific rights of hate crime victims. Within the Ministry, the Spanish National Office Against Hate Crimes (ONDOD) is responsible for the Hate Crime Action Plan (adopted for 2019-2021, 2022-2024 and 2025-2028). Currently, the Action Plan covers the areas of victim support, hate crime prevention, training and awareness raising, co-ordination among state authorities, civil society and the private sector, development of a monitoring and co-ordination system for hate crime investigation, and the allocation of adequate human resources for the National Police and the Civil Guard.

In 2023, Spain implemented a new national Strategic Framework against racism and xenophobia.

In 2019, Spain implemented ODIHR's Training Against Hate Crime for Law Enforcement (TAHCLE) programme, and the Prosecutor General's Office has established a network of dedicated hate crime prosecutors across the country. A regional TAHCLE was implemented in Valencia in 2016.

Hate crime data collection in Spain
Support for hate crime victims in Spain
Hate crime capacity building in Spain
Spain's hate crime legislation

ODIHR's Key Observation

ODIHR recognizes Spain's efforts to build the capacity of national and local police to address hate crimes. However, based on the available information, it observes that Spain's hate crime statistics do not sufficiently distinguish hate crimes from other crimes. Further, ODIHR observes that Spain would benefit from strengthening collaboration with and facilitating the efforts of civil society working to address hate crime and support hate crime victims.

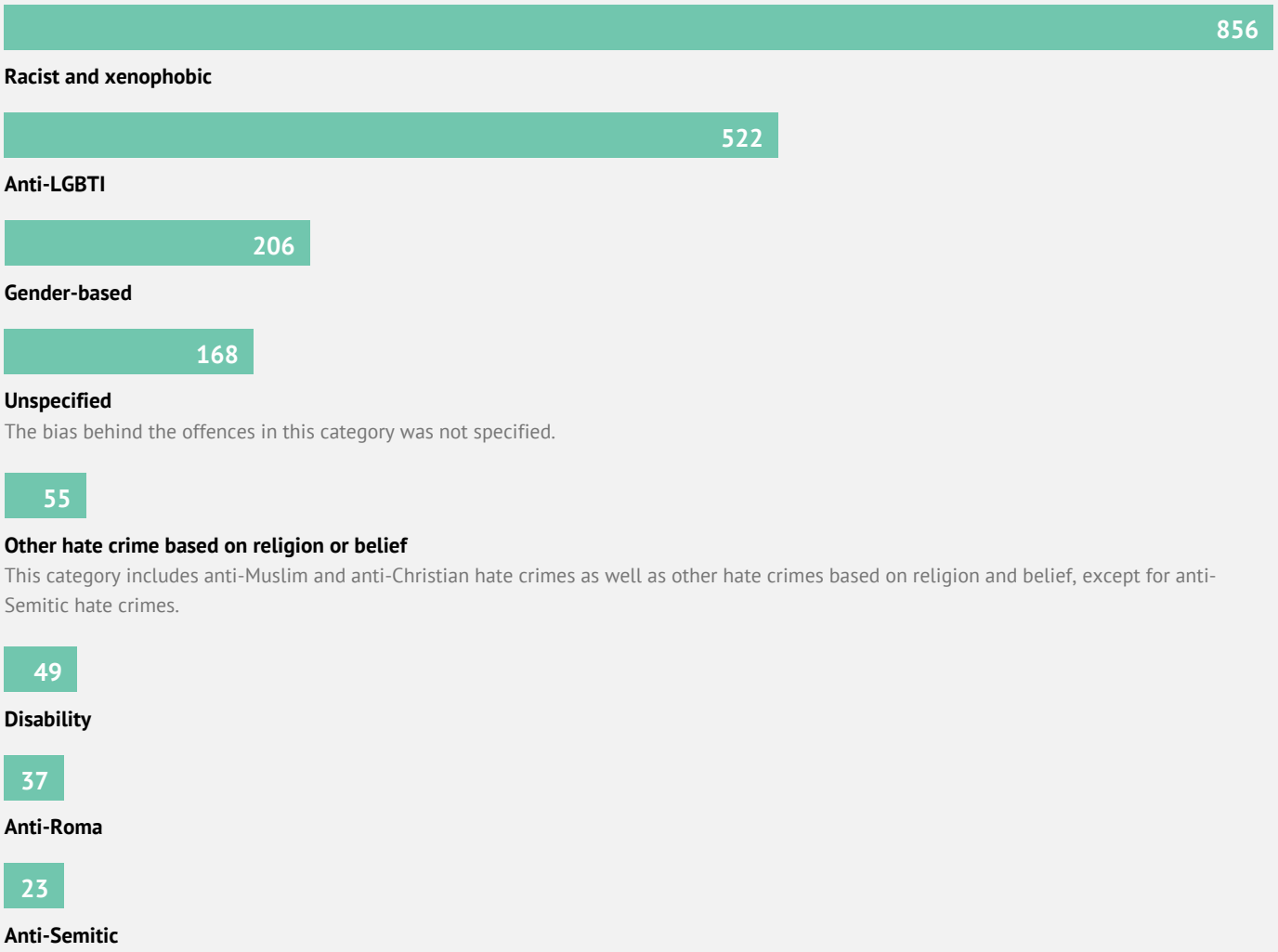
Official Data

Police figures presented here include offences that fall outside the OSCE's hate crime definition, such as hate speech, but which could not be disaggregated. Prosecution figures refer to the number of indictments.

Year	Hate crimes recorded by police	Prosecuted	Sentenced
2023	2,268	210	157

Police data by bias motivation

The breakdown below does not include 352 offences motivated by ideology.



Police data by type of crime

The breakdown below does not include 352 offences motivated by ideology.



Unspecified crime type

National Developments

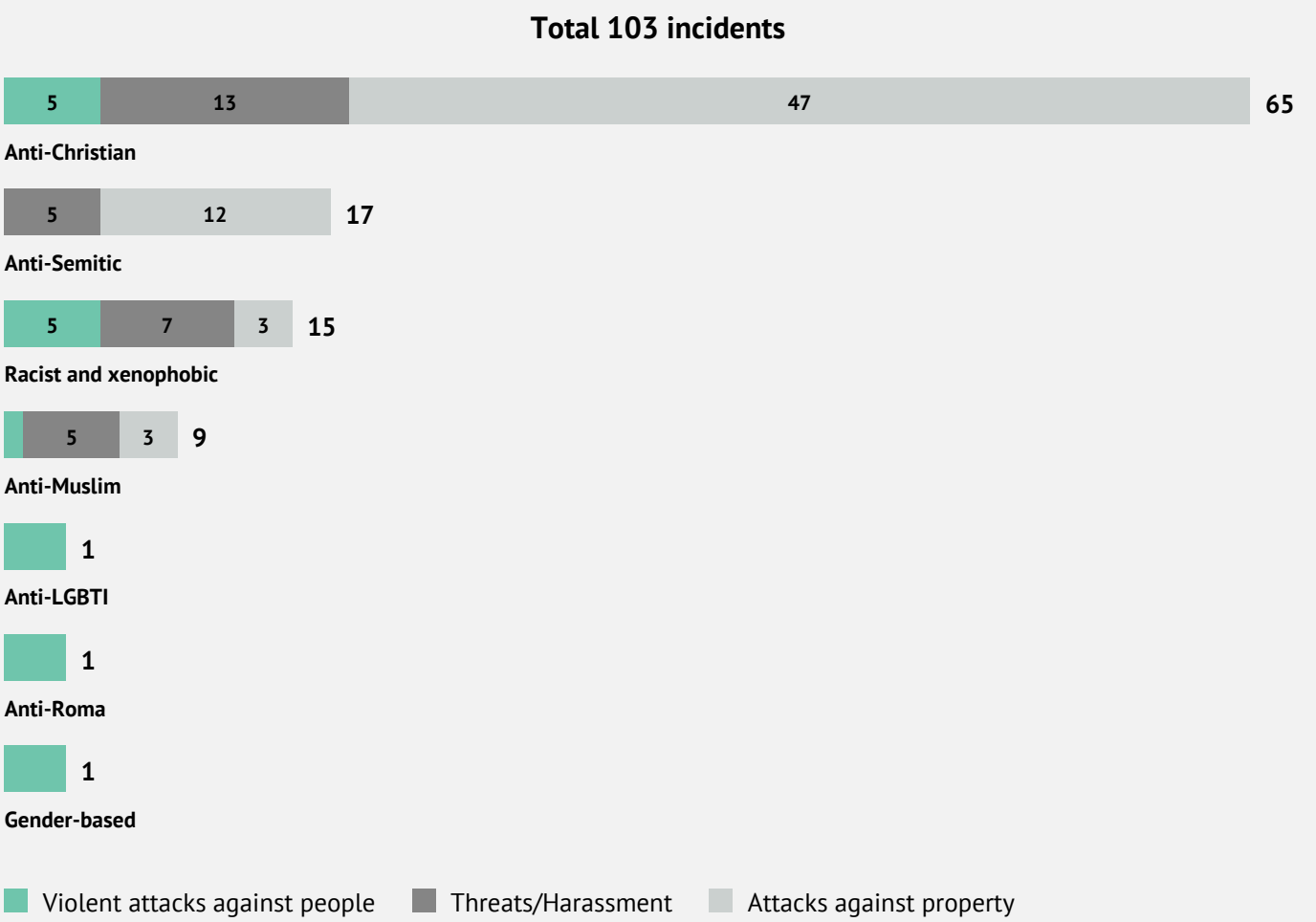
In 2023, the Strategic Framework for Citizenship and Inclusion, against Racism and Xenophobia (2023-2027) was approved. The Framework aims to build a society that ensures the inclusion of all people residing in the country, ensuring respect for dignity and human rights and freedom from discrimination.

In 2023, two toll-free telephone numbers were launched and are available year-round: '021' assists victims of racism, including victims of racist discrimination, persecution and hate crimes; and '028' assists victims of homophobia and transphobia and provides comprehensive assistance in the event of anti-LGBTI discrimination and hate crime.

In 2023, the European Commission implemented a project in co-operation with civil society groups to build the capacity of Spain's national and local police forces to prevent, identify and respond to racist and xenophobic incidents, including hate crimes.

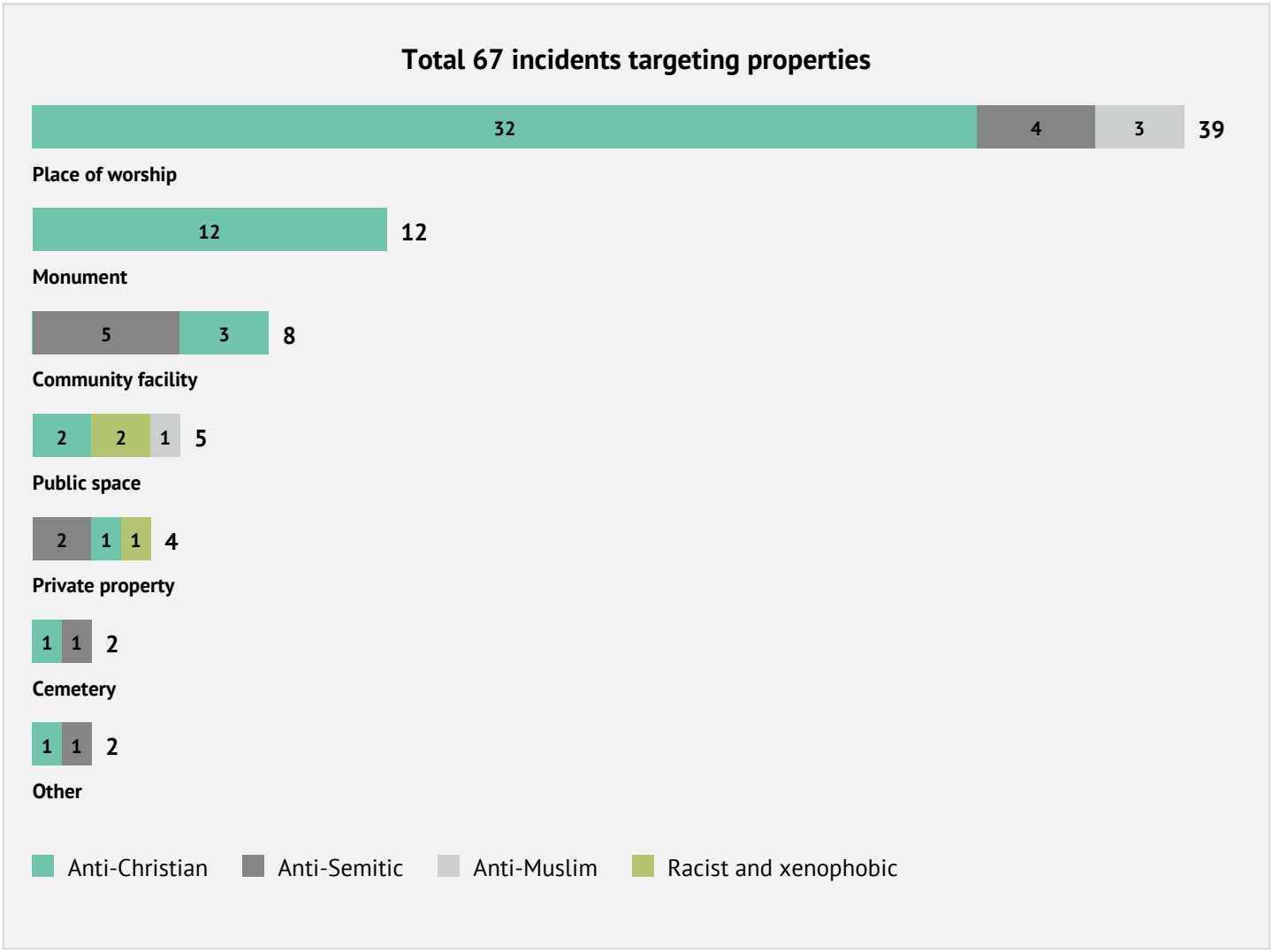
In 2023, the General Council of the Judiciary facilitated a training course on hate crime, while the Ministry of Justice trained civil servants from the Administration of Justice on equal treatment, non-discrimination, and racist/xenophobic crimes.

Incidents reported by civil society

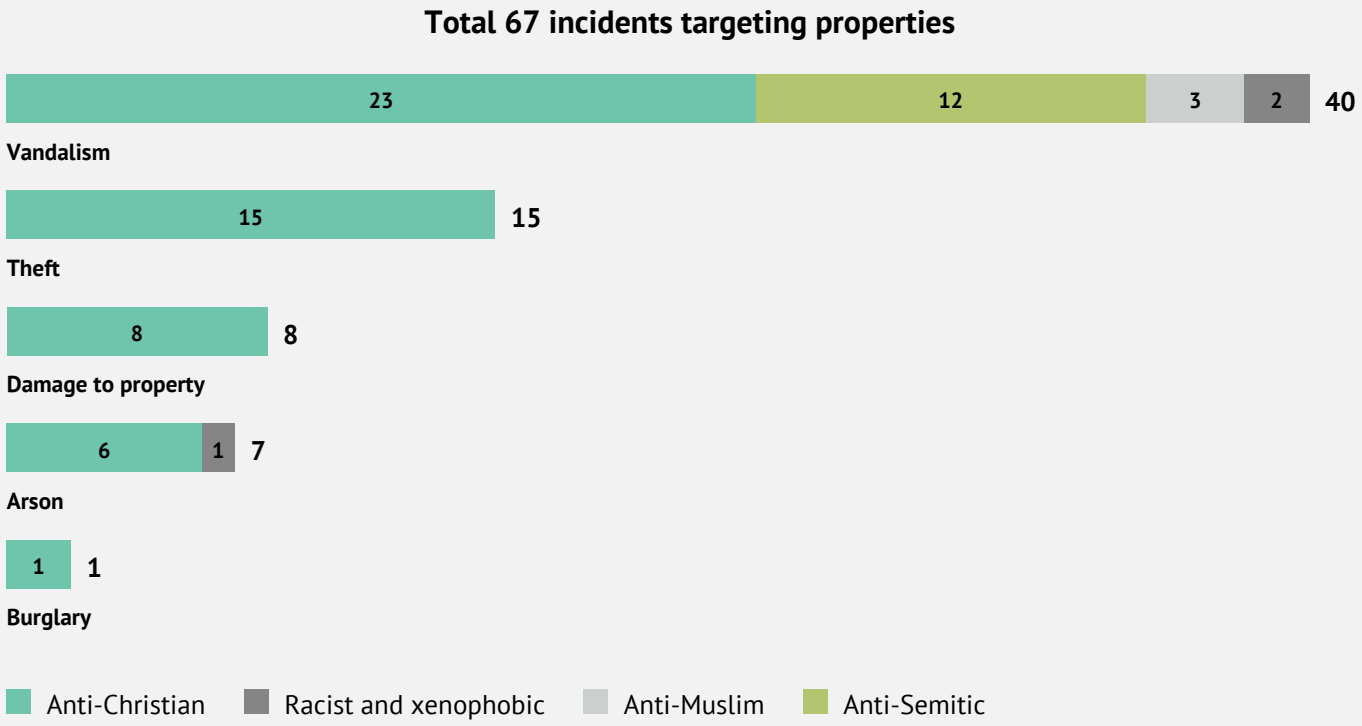


Please note that the total number of incidents may be lower than the sum of incidents presented in the breakdown chart above, as some incidents involve multiple bias motivations.

Targeted properties



Type of property attack



View civil society incidents for Spain, 2023